



TESTIMONY OF
ANDREW J. CARMICHAEL, JR.
ASSOCIATE COMMISSIONER FOR EXAMINATIONS
IMMIGRATION AND NATURALIZATION SERVICE

BEFORE THE
SENATE JUDICIARY COMMITTEE
SUBCOMMITTEE ON SECURITY AND TERRORISM
SEPTEMBER 13, 1983

DOJ Review Completed.

DHS Review Completed.

Mr. Chairman, I am pleased to be here today to discuss with you the responsibilities of the Immigration and Naturalization Service (INS) with regard to the 1984 Olympics and specifically anticipating the possibility of terrorist action at the Olympic Games. With me are: Roger Brandemuehl, Acting Associate Commissioner for Enforcement; Michael Landon, our Director of Intelligence and until recently the INS District Director in Los Angeles; and Felix Rocha, investigator from our Western Regional Office who is working full-time with the Inter-Agency Planning Group of the Los Angeles Olympic Organizing Committee.

The Immigration and Naturalization Service meets regularly with the Department of State and with the Customs Service on matters of mutual interest concerning foreign visitors to the United States. The Olympic Games have been part of our on-going agenda for the past year. Washington Central Office staff have met directly with the Los Angeles Olympic Organizing Committee to resolve problems regarding the documentation of participating athletes and other Olympic personnel. Harold Ezell, Western Regional Commissioner, and other representatives of the Western Regional Office, work directly with the Organizing Committee and its various subcommittees.

The Immigration Service and the Consular Service of the Department of State have joint responsibility for the documentation and admission of foreign visitors to the United States. INS and State have developed a special visa issuance procedure for all members of the "Olympic Family." The procedure will allow State to screen applicants overseas and provide INS with itinerary and

biographical data on all participants and other Olympic support personnel. INS, in turn, will make the information available at ports of entry on a 24-hour basis, so that the identity document of any suspect participant can be verified. INS Forensic Document Laboratory resources will be available as needed during the Olympic period for indepth examination of suspect identification documentation.

The Immigration Service is responsible for inspecting all persons wishing to enter the United States, whether for a brief or lengthy period. Our fellow inspections agency, the U.S. Customs Service, is primarily responsible for the inspection of cargo and goods brought into the United States by individuals. Through cross-designation and training, both INS and Customs inspectors perform the primary inspection of international arrivals for their admissibility and any dutiable goods or contraband in their possession. All suspect cases of inadmissibility are referred to INS secondary inspectors for final decisions.

Additional resources - - 38 workyears -- have been placed in the FY 1984 INS budget to handle the special inspections workload created by the 1984 Olympics. These resources will allow additional, experienced personnel at Los Angeles International Airport, John F. Kennedy International Airport, and other gateways where increased international arrivals can be expected.

As was done for the 1980 Winter Olympic Games at Lake Placid, inspectional personnel will be given special training to increase their awareness of potential attempts by terrorists to enter at ports of entry. Central

Intelligence Agency personnel will again be invited to provide information regarding the possibility of attempted terrorist entries and on likely methods of identification.

The Federal Bureau of Investigation (FBI) is the agency within the federal government with primary responsibility for matters regarding international terrorism within the U.S. INS has received copies of the FBI's statement of requirements for intelligence reporting in connection with the forthcoming 1984 Olympics. These intelligence requirements have been disseminated to all INS Regional Offices for use in their planning. Any information developed by INS related to the security of the Olympics will be reported in accordance with current FBI instructions.

INS has maintained a long-standing intelligence liaison relationship with the FBI, the CIA and with other internal security and intelligence organizations in the government for the purpose of exchanging intelligence information in a timely manner to assist in the enforcement of immigration laws. This liaison role is being strengthened, with even closer working relationships at the Washington level. Any information received from other agencies which is pertinent to the security of the 1984 Olympics will be relayed to the appropriate INS operational units by the most expeditious means available.

Such information regarding terrorists, subversives and others who pose a threat to national security and public order is used to update on a weekly basis the Service Lookout Book, which is utilized by all inspectors. Inspectors at the Los Angeles International Airport will routinely use the Treasury

Enforcement Communications System (TECS), which has on line this Lookout Book information, to screen applicants for admission. All primary inspection stations at the new international facility will have TECS terminals installed. INS is presently enhancing its own Lookout system for use at other ports of entry where TECS is not present in the Immigration primary inspection area.

Conventional wisdom suggests that experienced terrorists may not enter through the major international gateway airports and risk the inspection process at any port of entry. The Border Patrol monitors entries between ports of entry along the southern and northern borders. Sensor systems and direct border surveillance are maintained by Border Patrol agents to attempt to prevent surreptitious entries. The INS has the capacity to detail additional enforcement personnel to particular high-volume entry areas as needed and on short notice during the Olympic period.

Recognizing the possibility of such entries by terrorists, INS anti-smuggling investigators have been collecting data on the illegal entry and smuggling of Iranian and Middle Eastern nationals into the Southern California area. A small group was established among INS, the Los Angeles office of the FBI, and the Los Angeles County Sheriff's Office to share information on criminal activity by Iranian nationals. The pre-existing enforcement group has continued to meet with the terrorist threat to the 1984 Olympics as a prime consideration. It will develop and share information in order to be in a position to act concretely should a terrorist connection be established.

This concludes our prepared statement. We would be glad to respond to any questions which you may have.